RULES OF ORDER AND PROCEDURE 1 MAYOR/CITY COUNCIL 2 **CITY OF JONESBORO** 3 4 2.20.01 **CITY COUNCIL MEETINGS** 5 6 7 A. **Regular Meetings** 8 The City council shall meet in regular session on the first and third Tuesday of each month 9 at 6:30 p.m. When a holiday occurs on any such Tuesday, the regular meeting shall be held on the following Thursday at the same hour unless otherwise provided for by motion. The 10 regular meeting time may be rescheduled by the city Council in special circumstances, but 11 when done so the change must be made far enough in advance to allow normal public 12 notification. 13 В. 14 Location The place of the City Council meetings shall be in the City Council Chambers at the 15 Huntington building unless another place has previously been set by the City Council. 16 17 C. Special Meetings Special meetings may be called by three or more Aldermen, or by the Mayor. Notification of 18 a special meeting, including specific items to be considered, shall be given by the City Clerk 19 at least two hours prior to the meeting. Such notification shall be made by personal service 20 21 to each member or by telephone specifying time and place of the meeting. The City Clerk or 22 her designee shall keep the record of the meeting. Only the Aldermen who requested the 23 special meeting or the Mayor, if he requested the special meeting, may cancel the special 24 meeting. D. **Executive Session** 25 26 An executive session may be convened on the request of any member of the City council or 27 the Mayor. Executive session will be permitted only for the purpose of considering the 28 employment, appointment, promotion, demotion, disciplining, or resignation of any public officer or employee. 29 30 E. Quorum 31 A majority of the City Council shall be necessary to constitute a quorum to do business. The 32 Mayor shall have a vote to establish a quorum of the City Council at any regular meeting of the City Council. The concurring vote of a majority of those elected, providing a quorum is 33 present, shall represent the acts of the City Council except where otherwise provided by 34 35 law.

F. Public Notification and Participation

- The City will, if necessary, go further than legally required in order to inform citizens of the
- items to be considered by the City Council. The means used will include publication in a
- 40 local newspaper, Legistar via the internet, special notice to citizens who have shown a direct
- 41 interest in matters to be considered, and copies of the agenda will be placed at the
- 42 entrance to the City Council meetings.
- 43 Members of the audience will be offered an opportunity to speak on all questions before
- the City Council. Individuals shall provide his or her name and address immediately after
- 45 being recognized by the presiding officer. Repetitive comments should be avoided; this
- 46 applies to comments made previously either to the City Council or to the Planning
- 47 Commission when those Planning Commission minutes have been provided to the Council
- 48 members. All remarks shall be addressed to the City Council as a whole and not to any
- 49 particular member of the City Council. No person other than the City Council members and
- the person having the floor shall be permitted to enter into any discussions without
- 51 permission of the Presiding Officer. No questions shall be asked a City Council member or
- 52 city employee except through the Presiding officer. All members of the public are requested
- to accord the utmost courtesy to members of the City Council, to other members of the
- 54 public appearing before the City Council, and to City staff, and are asked to refrain at all
- times from rude or derogatory remarks, reflections as to integrity, abusive comments, and
- statements as to motives and personalities.

57 G. Smoking Prohibited

- There will be no smoking allowed in the City Council chambers or in any committee meeting
- 59 room.

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60 H. Cell Phones and Pagers

- With the exception of on-duty emergency services personnel, cell phones and pagers must
- be turned off or put in silent mode and not used within the Council chambers or committee
- 63 meeting rooms during meetings.

2.20.02 DUTIES AND PRIVILEGES OF ALDERMEN AND OTHER CITY OFFICIALS AT CITY COUNCIL MEETINGS

67 A. Seating

- 68 Members shall occupy the respective seats in the Council Chambers assigned by position
- 69 number. The Presiding Officer (Mayor, President Pro Tempore, or designee) shall be seated
- in the center of the Council members table. Seated to either side of the Presiding Officer
- shall be the City Clerk and the City Attorney or, in their absence, their designees. Aldermen
- shall be seated according to their ward beginning on the Presiding Officer's far left with
- 73 Ward 1. Pos. 1; Ward 1, Pos. 2; Ward 2, Pos. 1: Ward 2, Pos. 2; Ward 3, Pos. 1; Ward 3, Pos.

- 2; then beginning on the Presiding Officer's far right with Ward 4, Pos. 1: Ward 4, Pos. 2;
- 75 Ward 5 Pos. 1; Ward 5, Pos. 2; Ward 6, Pos. 1 and Ward 6, Pos. 2.
- 76 (B) Conduct
- 77 During City Council meetings, Aldermen shall preserve order and decorum and shall neither
- by conversation nor by otherwise delay or interrupt the proceedings. Neither shall they
- 79 refuse to obey the orders of the Presiding Officer or the rules of the City Council.
- 80 Every member of the City Council desiring to speak shall address the chair and, upon
- recognition by the Presiding Officer, shall confine herself or himself to the questions under
- debate and shall avoid all personalities and indecorous language. A City Council member,
- once recognized, shall not be interrupted while speaking unless called to order by the
- Presiding Officer, or unless a point of order is raised by another member or unless the
- member chooses to yield to questions from another member.
- If a member is called to order while he/she is speaking, he/she shall cease speaking
- immediately until the question of order is determined. If ruled to be not in order, he/she
- shall remain silent or shall alter his/her remarks so as to comply with the rules of the City
- 89 Council.
- Aldermen and other elected city officials shall accord the utmost courtesy to each other, to
- city employees, and to members of the public appearing before the City Council, and shall
- 92 refrain at all times from rude or derogatory remarks, reflections as to integrity, abusive
- comments and statements as to motives and personalities. City Council members shall
- confine their questions as to the particular matters before the City Council and in debate
- 95 shall confine their remarks to the issues before the City Council. To keep or restore order
- and dignity to a Council meeting, the City Council, by a majority vote, reserves the right to
- 97 remove from a Council meeting any individual who repeatedly violates this rule for conduct.
 - B. Personal Interest
- No Alderman or other elected city official with a direct or indirect financial or personal
- interest in any item before the City Council shall participate in the discussion of or voting on
- such matter.

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- 102 C. Voting
- Every member present when a question is put to a vote shall vote either "Yea" or "Nay",
- except that a member may abstain from voting: (a) if he or she has not participated in the
- preceding discussion of the question and (b) if that member briefly states the reason for the
- abstention. The Aldermen will vote at City Council meetings in the order of their position
- number, with a different position voting first, as determined by the City Clerk, on each vote
- taken.

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110	D.	Roll Call	
111 112 113 114	Upon every vote, a voice vote of the affirmative and negative votes shall be called and be recorded on every motion, resolution, and ordinance. The Presiding Officer or any Alderman may call for a roll call vote. A roll call vote shall be taken when enacting an emergency clause, repealing an initiated measure, or when otherwise required by law.		
115	E.	Presiding Officer	
116	The May	yor shall be ex-officio president of the City Council and shall preside at its meetings.	
117 118	The Mayor shall have a vote when his or her vote is needed to pass any ordinance, bylaw, resolution, order, or motion. Per (A.C.A. 14-43-501)		
119	F.	President Pro Tempore	
120 121 122 123 124 125 126 127 128	The City Council shall annually, at the time of organizing, in public session, elect one of its members as President Pro Tempore. Any Alderman may nominate any other member of the City Council for this position, and no second of a nomination is required. Each Alderman shall vote by naming his or her choice by voice vote if there is more than one nominee for the position. A majority vote of the City Council shall be required for election. In the absence of the Mayor, the Presiding Officer duties shall be performed by the President Pro Tempore; in the absence of the President Pro Tempore, those duties shall be performed by a designated Alderman. Designation shall be by majority vote of the Council present at any meeting where a clear designation of Presiding Officer has not been made.		
129	G.	Privileges of the President Pro Tempore	
130 131 132	The President Pro Tempore or designee acting as the Presiding Officer may move, second, and debate from the chair and shall not be deprived of the rights and privileges of being a member of the City Council by reason of her or his acting as the Presiding Officer.		
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134	2.20.03 FREEDOM OF INFORMATION PROCEDURE		
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136 137 138 139 140 141	All meetings of the City Council shall be public meetings. Notice of the time, place and date of all special meetings shall be given to representatives of the newspapers and radio stations located in Craighead County which have requested to be notified at least two hours before the special meeting takes place. Any news media located elsewhere that regularly covers the meetings of the Council and which have requested notification shall also be notified at least two hours before the meeting takes place.		
142	2.20.04	4 PROCEDURES AND PARLIAMENTARY RULES	

144	A. Order of Business		
145 146	The City Council's agenda order shall be coordinated by the City Clerk. All items for discussion or action at the regular Council meeting shall be organized under the following		
147	headings:		
148	1. Call to order by the Mayor		
149	Pledge of Allegiance and Invocation		
150	3. Roll Call by the City Clerk		
151	4. Special Presentations		
152	5. Consent Agenda		
153	6. Unfinished Business		
154	7. New Business		
155	8. Mayor's Report		
156	9. City Council Reports		
157	10. Public Comment		
158	11. Adjournment		
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161 162 163 164	The Mayor shall delegate collection, initial organization, and distribution of the final draft to the City Clerk; however, the Mayor shall maintain responsibility for and control of the agenda. At the regular meeting of the Council, the City Council, by majority vote, may rearrange the order of the agenda.		
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166	B. Agenda Items and Public Comment		
167 168 169 170 171 172 173	The deadline for agenda items shall be at the City Clerk's office on or before 10:00 a.m. on Thursday immediately preceding each regular City Council meeting, except when the regular meeting time has changed due to holidays or rescheduling of the meeting. In such cases the dead line for agenda items will be adjusted to accommodate the meeting. All items for discussion or action at the regular City Council meeting shall be included in an Agenda provided by the City Clerk to the Aldermen, the Mayor, and the City Attorney via Legistar by 4:00 p.m. on Thursday, or by delivery by 12:00 noon on Friday, immediately preceding the regular Council meeting.		
175 176 177 178	The City Clerk shall place the items on the Tentative Agenda in the order that each item is received in the Clerk's office. Before 12:00 noon on the day of the Council meeting, if requested by the Mayor or any three (3) Aldermen, the Mayor and the City Clerk may change the final arrangement of the meeting agenda-		
179 180	Any ordinance or resolution which was not included on the Final Agenda may only be brought before the City Council after approval by unanimous vote of any city council committee with		

- four or more council members. The City Council, by majority vote, at the regular Council
- meeting, must then suspend the rules and bring the item to the floor for consideration.
- 183 The City Council shall provide fifteen (15) minutes during each regular Council meeting for
- public comment on non-agenda business. Each individual is required to limit his or her
- comments to five (5) minutes. The City Council reserves the right to suspend the rules for extra
- time, if necessary.

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- 187 C. Precedence of Motions
- 188 The City Council shall follow the precedence and classification of motions as given in the most
- recent edition of the Arkansas Municipal League's "Procedural Rules for Municipal Officials" or
- 190 successive publications. In the event the Handbook does not cover the matter, the most recent
- edition of "Robert's Rules of Order" shall apply. On questions of appeal, a majority of those
- 192 present is required to overturn a ruling of the chair.

1. Motions to be Stated by the Chair/Withdrawal

When a motion is made and seconded, it shall be stated by the Presiding Officer before debate. After being stated by the Presiding Officer, a motion may not be withdrawn by the mover without the consent of the member seconding it and approval of the City Council.

2. Reconsideration

After the decision of any question, any member of the majority may request a reconsideration of any action at the same or the next succeeding meeting; provided, however, that a resolution authorizing or relating to any contract may be reconsidered at any time before final execution thereof. A motion to reconsider requires a simple majority for passage. After a motion for reconsideration has once been acted on, no other motion for reconsideration thereof shall be made without unanimous consent.

3. **Readings**

All ordinances shall be read aloud at three different meetings unless the City Council votes to dispense the rules by a 2/3 majority.

2.20.05 ABSENCE FROM COUNCIL MEETINGS

- Any Council member shall be entitled to be absent from two (2) regularly scheduled Council meetings per year with pay beginning January 1 of each calendar year for the following reasons:
- 215 (A) Sickness or illness of the Council member who is confined to his or her bed or a hospital and is under the care of a medical doctor.

217 218 219	(B)	Death of an immediate member of a Council member's family. Immediate family is defined as to include: Husband, wife, father, son, daughter, brother, sister, mother-in-law, father-in-law, grandmother and/or grandfather.
220 221 222	(C)	Absence due to being on other official city business which requires said Council member's presence on the same night that the City of Jonesboro has scheduled its regular session. (Sec. 2-2.1, 1962 Code, Ord. No. 1459, Sec.1, 8-4-75)
223	(D)	Absence due to other work related obligations.
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225	2.20.06	APPEALS TO COUNCIL
226227228229230231	the party app of the board rendered by	ne City Council of decisions of commissions and boards shall be in writing signed by bealing, dated and filed with the Clerk within thirty (30) days following the decision and/or commission. The appeal shall set forth the objection to the decision said commission and/or board. Decisions shall be considered final if no appeal is thin the thirty (30) day period.
232	2.20.07	HEARINGS
233 234		be heard by the City Council meeting in official session. The City Council may call eting to hear said appeal.
235236	2.20.08	NOTICE NOTICE
237 238	•	ncil shall notify the party appealing by certified mail, return receipt requested, of earing. The notice shall contain the following statements:
239	(A) T	he appealing party shall be entitled to counsel at the hearing;
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241	(B)Th	ne appealing party shall be able to discuss their proposal with the Council;
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245 (D) The rules of evidence and the rules of procedure established for the judicial system of the State of Arkansas shall not be applicable at said hearing; 246 247 (E) The appealing party shall be entitled, upon request, to a written statement from the 248 City Council which shall state the facts and reasons for denying the appealing party's 249 appeal if same is denied. 250 2.20.09 **ACTION** 251 The City Council shall either approve or reject the appealed decision by a majority vote. Failure 252 253 to act on the appeal within sixty (60) days after same is filed will be deemed approval of the 254 decision of the board and/or commission. Decision not approved by the City Council may be 255 resubmitted through proper channels not less than six (6) months following the Council's action 256 or sooner if there is a material change in circumstances or conditions. (Ord. No. 1634, Secs. 1-4, 257 3-6-78) 258 2.20.10 **BRING ORDINANCES BEFORE COUNCIL** 259 (A) Once an item is brought before the City Council, there shall exist a three month 260 time limit within which to obtain a ruling by the City Council. Failure to meet the 261 deadline will result in the item not being brought before the Council again for a one year 262 period, and starting the procedural process over. 263 264 (B) Once an item has been tabled or pulled three times, the item may not be brought 265 before the Council again for a one year period, and must start the procedural process over. 266 267 (C) Once the Metropolitan Area Planning Commission has granted approval, there shall exist a six (6) month time limit for bringing the matter before the Council. 268 269 2.20.11 Publication Reimbursement Cost 270 271

A) The publication cost shall be set by the Finance Department at a flat rate to cover

costs for the publication of ordinances and notices. These rates may fluctuate based on

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current publication pricing.

- B) The publication cost shall be collected by the City Collector prior to an an item being placed on the agenda. Failure to pay the publication cost shall result in the item not being placed on the agenda.
 - C) Should an ordinance be denied by the City Council, the publication cost shall be reimbursed by the Finance Department. Reimbursement shall not include Public Hearing or Appeal Hearing notices, since these must be published prior to an ordinance being adopted.

2.20.12 INTERNAL BOARDS, COMMITTEES, COMMISSIONS, AND APPOINTMENTS

(A) Membership

The only standing internal committee of the City Council shall be the Nominating and Rules Committee. The Nominating and Rules Committee shall be made up of Aldermen from wards 1, 2, and 3 on odd number years and Aldermen from wards 4, 5, and 6 on even number years. The Nominating and Rules Committee shall determine the number of City Council committees, their function, and membership of such committees. Any Alderman who desires to serve on any particular committee shall so inform the Nominating and Rules Committee. The Nominating and Rules Committee shall, at its discretion, attempt to assign Aldermen who have expressed a preference for any particular committee to the committee. The members of each committee shall designate the member who is to serve as chairperson of each committee. In the case of a tie for committee chairperson, the Nominating and Rules Committee shall appoint the chairperson from those nominated by the committee. Any Alderman dissatisfied with committee assignments can appeal to the whole City Council.

Ad hoc committees to study special problems and projects of the city may be created by a majority vote of the City Council. The Mayor and the Nominating and Rules Committee shall recommend to the City Council appointees for ad hoc committees. The City Council, by majority vote, shall appoint members to ad hoc committees.

(B) Meetings

All Aldermen, representatives of the news media who have requested notification, and all other persons who have requested notification of committee meetings shall be notified of City Council committee meetings by the City Clerk's office.

Committee meetings shall be held when possible at times that allow all members of the committee to attend. In order for a committee to make an official recommendation to the City Council, a majority of the committee must agree on that recommendation. Aldermen who are not members of a particular City Council

committee may participate in the meeting of that committee except for voting on committee recommendations. Minutes of meetings involving the city council shall be the responsibility of the City Clerk or his/her designee. The minutes shall reflect recommendations of the committee to the full council.

(C) Quorum

A majority of the committee shall be necessary to constitute a quorum to do business. The concurring vote of a majority of those attending a meeting, providing a quorum is present, shall represent the acts of the committee.

(D) Voting

Every member present when a question is put to a vote shall vote either "Yea" of "Nay", except that a member may abstain from voting if he or she has not participated in the preceding discussion of the question and that member briefly states the reason for the abstention. Pursuant to "Robert's Rules of Order", in the absence of a recommendation by the "Procedural Rules for Municipal Officials" the chair of the committee will not vote unless his/her vote is necessary to break a tie.

(E) City Council Representation on Other Governmental Groups

When it is necessary to appoint an Alderman to an external board, commission, or committee, selection of that Alderman shall be made by the Mayor and a majority vote of the City Council shall be required for confirmation of the Mayor's appointment.

2.20.13 MAYOR RELATIONSHIP

(A) Defining Authority

In exercising its management responsibilities, the City Council reserves its authority to approve policy which represents broad statements of its intentions, approves plans and programs, and delegate authority of administration to the Mayor, except those rights that are by law conferred upon or reserved to the City Council. The City Council delegates the authority of the Mayor to hire capable personnel within an approved wage and salary policy, to plan and establish schedules and to train, supervise and terminate employees. Per A.C.A. 14-42-110, the City Council reserves the authority to review the hiring or removal of a department head and may overturn the hiring or removal of a department head by the Mayor upon two-thirds majority of the total membership of the City Council.

(B) Definition of Responsibilities

The Mayor has the principal responsibility for directing the operations of the city government and for advising and assisting the City Council in its deliberations. In connection with the latter responsibility, the City Council expects and requests the Mayor to furnish it with whatever data, information, and material it may need to properly carry out its functions in an informed manner.

The Mayor also has the principal responsibility to ensure that the city's administrative officers and department heads understand and obey all local, state, and federal laws pertaining to the city's operations, and when a violation of any law is discovered, that immediate disclosure is made to the City Council and proper and adequate disciplinary measures are taken against the responsible employee or employees.

The City Council also expects the Mayor to abide by the city's Code of Ethics, the City Council also expects the Mayor to require the city's administrative officers and department heads to abide by the city's Code of Ethics.

(C) City Council/Mayor Cooperation

Efficient management of the city can exist only through mutual understanding and complete cooperation between the City Council and the Mayor. The Mayor's performance cannot be of the best unless he or she is given the latitude to exercise independent judgment in executing policies of the City Council. The City Council acknowledges that obligation and gives the Mayor the latitude of judgment and discretion, and expects faithful performance in carrying out the policies of the City Council.

It shall be understood that administrative authority for the management of the city rests with the Mayor. Members of the City Council should refrain, as individuals, from giving specific direction or instruction to city personnel pertaining to the discharge of assigned duties, however, open communication between aldermen and city employees is encouraged and expected to guarantee sound decisions based upon the free flow of information.

2.20.14 CODE OF ETHICS

(A) General

Aldermen, other elected city officials and the city's administrative officers and department heads occupy positions of public trust. All business transactions of such officials dealing in any manner with public funds, either directly or indirectly must be subject to the scrutiny of public opinion both to the legality and to the propriety of such transactions.

(B) Conflict of Interest

Alderman, other elected officials and the city's administrative officers and department heads shall refrain from making use of special knowledge or information gained by

virtue of their elected office or position before it is made available to the general public; shall refrain from making or influencing decisions involving business associates, customers, clients, competitors, and immediate family members and shall comply with all lawful actions, directives and orders of duly constituted municipal officers as such may be issued in the normal and lawful discharge of the duties of these municipal officers. Nothing herein, however, shall serve to deny any of the above-mentioned of their legal rights and privileges available to all Jonesboro citizens.

(C) Responsibility to All Citizens

Aldermen, other elected officials and the city's administrative officers and department heads shall conduct themselves so as to bring credit upon the city as a whole and so as to set an example of good ethical conduct for all citizens of the community. Aldermen, other elected officials and the city's administrative officers and department heads shall bear in mind at all times their responsibility to all Jonesboro citizens, shall refrain from actions benefiting special interest groups at the expense of the city as a whole, and shall do everything in their power to ensure equal and impartial law enforcement throughout the city without respect to race, creed, color, sex, or the economic or social position of individual citizens.

(D) Responsibility to Disclose

In an effort to allow the public full knowledge of financial and personal interests, Aldermen and other elected city officials are expected to file an annual statement of financial interest as required in Ark. Code Ann. 21-8-701. Aldermen, other elected officials and the city's administrative officers and department heads are also expected to disclose all real estate holdings within the city limits of Jonesboro and any business or financial interest which could affect or be affected by decisions of the City council, other elected city officials or the city's administrative officers or department heads. This language shall be interpreted to include real estate holdings and business or financial interests held by the individual, his/her spouse, children, parents or siblings or beneficial interests in a partnership, corporation or any other legal entity.

Aldermen, other elected officials and the city's administrative officers and department heads shall also disclose any familial relationships with any other city official or employee which could affect or be affected by decisions of the City Council, the Mayor, a city administrative officer or department head.

The financial and familial disclosures should be made in writing and filed with the City Clerk before February 1st of each year; any changes in disclosure information during the year must be filed with the City Clerk's office within 30 days of such change.

No non-elected city officials and employees are required to include his or her home address on disclosure documents. per Act 213 of 2003 (A.C.A 25-19-105)

422	2.20.15	CITIZEN COMMITTEES		
423	(A)	Authorization by the City Council		
424	The	City Council may authorize citizen advisory boards, committees, and commissions to		
425		st the City Council in discharging its responsibilities more effectively. Authorization		
426		be made by a majority vote of the City Council		
427	(B)	Selection Guidelines		
428	The Mayor shall have the responsibility of coordinating the selection process of members			
429	for the	citizen advisory groups prior to the final City Council approval. The objectives of the		
430	selectio	on process shall be as follows:		
431	•	To provide a broad cross-section of qualified individuals for service on the		
432		appointed bodies		
433	•	 To provide an opportunity for participation in city affairs by interested citizens, 		
434		and		
435	•	 To provide a means for involvement of all City Council members in the selection 		
436		process.		
437	The	City Council will act officially on all appointments in public session.		
438	(C)	Vacancy Policy for Boards and Commissions		
439	In ca	ases in which this ordinance is not in conflict with state or federal law, any city board		
440	or co	ommission position which term has expired for a period longer than 60 days shall be		
441		ared vacant.		
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