

City of Jonesboro City Council
Staff Report – RZ 19-20: 3420 Old Greensboro Road
 Municipal Center - 300 S. Church St.
For Consideration by the City Council on December 17, 2018

REQUEST: To consider a rezoning of one tract of land containing 1.84 +/- acres more or less.

PURPOSE: A request to consider recommendation to Council by the MAPC for a rezoning from “C-3” General Commercial Density District to “PD-R” Planned Development District 8 Units per acre, maximum of 23 units.

**APPLICANTS/
OWNER:** C & O Enterprises. LLC, P.O. Box 19068, Jonesboro, AR 72401

LOCATION: 3420 Old Greensboro Road, Jonesboro, AR 72401

**SITE
DESCRIPTION:** Tract Size: Approx. 1.84 Acres
Street Frontage: 190.50 ft. Old Greensboro Road; 100.69 Sage Meadows Blvd
Topography: Predominately Flat
Existing Development: Empty Lot

SURROUNDING CONDITIONS:

ZONE	LAND USE
North	PD-R Residential Houses
South	R-3 Golf Course
East	RS-8 Residential Houses
West	County

HISTORY: Empty Lot – County Land

ZONING ANALYSIS

City Planning Staff has reviewed the proposed Zone Change and offers the following findings:

COMPREHENSIVE PLAN LAND USE MAP:

The Current/Future Land Use Map recommends this location as Low Intensity and it lays in the Special Overlay District. The proposed rezoning is consistent with the adopted Land Use Plan for the proposed zoning.

Low intensity uses take place in areas where transportation arteries are fewer and services like sewer are more sparse. Additionally, many Jonesboro residents have moved to areas of low intensity development because they like it that way, so that one of the major intents of this sector is to preserve the more laid-back feel to residential life. As a result, limited commercial development, primarily at the crossroads of arterials and collectors, is allowed. Where commercial development is allowed, it should be of higher quality construction materials and design. Also, limits on hours of operation, lighting standards, screening from residential uses, etc. are appropriate.

Low Intensity-Recommended Use Types Include:

Moderate to large lot single-family residential developments
Neighborhood markets
Neighborhood convenience stores
Neighborhood services (dry cleaners, carwashes, small banks)
Senior Living Centers/Nursing Homes, etc.
Stable

Density: Single Family Residential on 1/5 to 5-acre lots
Height: 40 feet
Traffic: Approximately 100 peak hour trips (Commercial Only)



Fig. 6: Example Low Intense Type- Neighborhood Market



Fig. 7: Example Low Intense Type- Larger Lot Residential



Fig. 8: Example Rural Development Type-Service Commercial-Convenience Store



Fig. 9: Example Low Intense Type- 1/3 Acre Lot Residential

Overlay Districts

Definition: An Overlay District is hereby established within the city consistent with the objectives of the Land Use Plan adopted by the City. The overlay corridors are the main entryways” into the City of Jonesboro. These access points define how people perceive the City of Jonesboro when coming into our city. As the main entry points these areas should show the best of what Jonesboro has to offer. The purpose of the Overlay District is to protect and enhance the scenic quality of the City’s highways and primary corridors designated below, create design stands for developments, and provide effective land use planning and facilitate traffic flow.

Overlay areas: The following streets will be defined as overlay areas into the City of Jonesboro. These overlay areas will run along the listed streets and shall be adjacent to the streets for a distance of 300 feet from the street right-of-way. If a portion of the property falls within the boundary of the overlay area, the whole property will be held to the requirements of the overlay area.

Southwest Drive (Hwy 18/49) from West City Limits to Culberhouse Road

I-555/Hwy 63 the entire length inside the city limits of Jonesboro

West Washington from I-555 to Gee Street

Stadium Drive (Hwy 1) from city limits to I-555

Red Wolf from I-555 to Johnson

Nettleton from South city limits to Red Wolf

Johnson from North city limits to Red Wolf

Dan Avenue (Hwy 91) from Hwy 63 to Gee Street

Highland (Hwy 18) East city limits to Red Wolf

Church (Hwy 141) from North city limits to Johnson

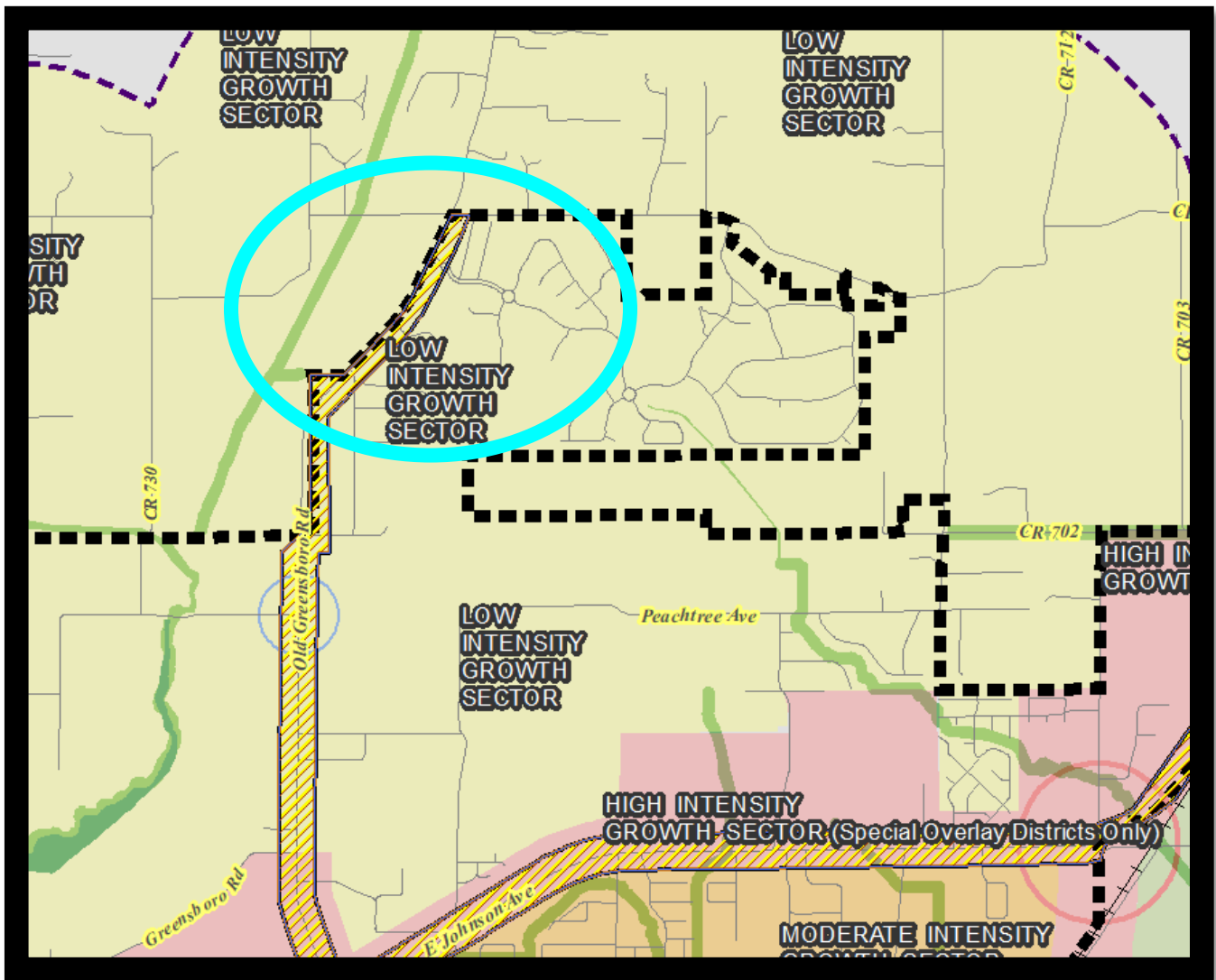
Old Greensboro Road (Hwy 351) North city limits to Johnson (Hwy 49)

Landscape: In addition to the requirements for landscaping in the City of Jonesboro, the property inside the overlay, corridors will be required to add additional landscape. **Buffers Yards:** All area will be required to have front, rear, and side buffers yards. Front shall be 25’ grass vegetative buffer. Side yards shall be 10’ grass vegetative buffer, Rear yards shall be 10’ grass vegetative buffer, and exterior side yards shall be 15’ of vegetative buffer. In addition to the buffer areas, the front and exterior side yards shall have trees planted on 25-foot centers. Tree species to be planted within these corridors should be consist of plants that are native to the area.

Signage: Monument signs shall be the only type of signage allowed off the buildings in the Overlay District. The monument sign shall be ground mounted and match the architectural features of the

building. The maximum height of the monument shall be eight feet in height for a single tenant building, and twelve feet in height for a multi-tenant building. The advertising area of the sign cannot contain over 50 percent of the sign face as changeable copy. Changeable copy can be static or LED but cannot be flashing, rotating, or distracting to “motorists” and/or “road users”. Signs shall be limited to no more than one sign per lot unless the lot width is greater than 300’. If greater than 300’, the lot may be allowed an additional monument sign for every 300’ of frontage.

Design Requirements: All new buildings within the Overlay District shall be required to have exterior features of at least 80% brick, wood or stone. Glass, architectural metals and stucco should only be used as accent features for the building. If parking lots are located in the fronts of the buildings, they should include landscaping islands at a ratio of one island for every ten parking spaces. All parking lot lighting within the overlay district shall be limited to full cutoff fixtures with a pole height not to exceed 18 feet. There shall be no light spillage onto adjacent property within this district.



Adopted Land Use Map

Master Street Plan/Transportation

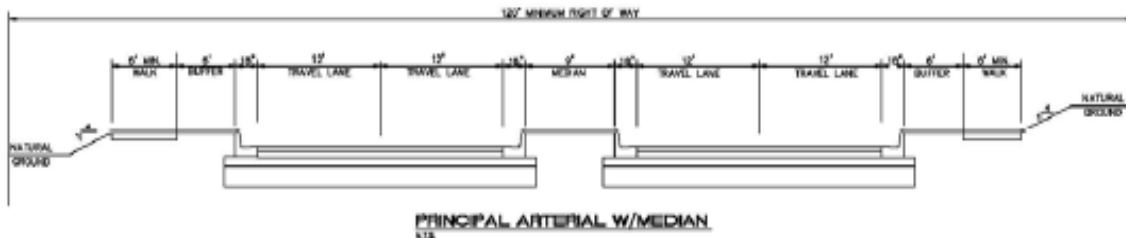
The subject site is served by Old Greensboro Road, which on the Master Street Plan are defined as Principal Arterial Street; the street right-of-ways must adhere to the Master Street Plan recommendation upon replatting and redevelopment as noted on the plat.



PRINCIPAL ARTERIAL

FUNCTION: The primary function of a Principal Arterial is to serve through traffic and to connect major traffic generators or activity centers within an urbanized area. Since these roads are designed for through traffic and are generally located three or more miles apart, dedication of additional right-of-way is required to allow for future expansion to four through lanes plus left and right turn lanes. At intersections with Collector Streets or other Arterials (principal or minor), additional right-of-way may be required if the anticipated turning movements warrant extra lanes.

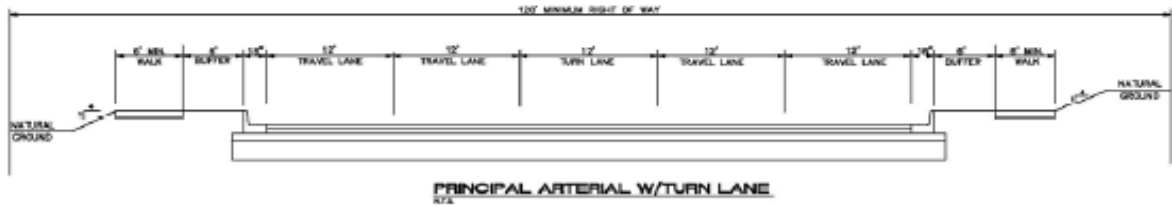
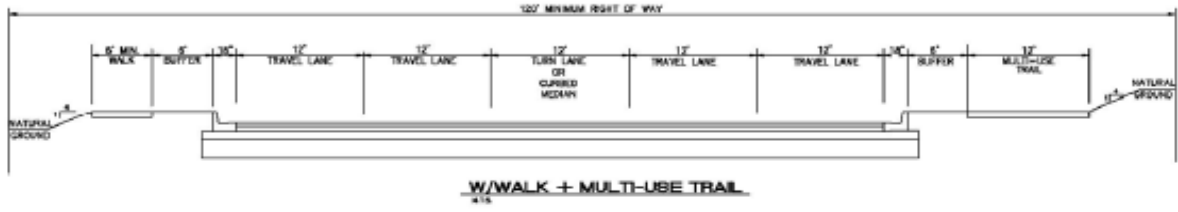
DESIGN: The standard Principal Arterial is to be used in all cases except where City Staff and the MAPC find that an unusual condition occurs. In such cases, the Other Principal Arterial Design Option provided in this section may be used



DESIGN STANDARDS:

Design Speed	45 mph
¹ Lane Width	10 - 12 Feet
Maximum Centerline Grade	7%
Minimum Stopping Sight Distance	475' or latest AASHTO Policy on Geometric Design Manual
Min. Horizontal Radius at Centerline	1400' (normal crown)
Min. Horizontal Radius at Centerline	850' (super-elevated)
Min. Horizontal Tangent Distance between Reverse Curves	400'
¹ Service Volumes	7,000 - 27,000
Standard Right of Way	120'
Intersection Curb Radius	30'
Sidewalks Required	Both Sides
Driveways	Deceleration Lane required

OTHER PRINCIPAL ARTERIAL DESIGN OPTION:











Aerial/Zoning Map

Approval Criteria- Chapter 117 - Amendments:

The criteria for approval of a rezoning are set out below. Not all of the criteria must be given equal consideration by the MAPC or City Council in reaching a decision. The criteria to be considered shall include, but not be limited to the following:

Criteria	Explanations and Findings	Comply Y/N
(a) Consistency of the proposal with the Comprehensive Plan/Land Use Map.	The proposed PD-R rezoning is consistent with the Future Land Use Plan, which was categorized as Low Intensity and Overlay District Sector.	
(b) Consistency of the proposal with the purpose of Chapter 117-Zoning.	The proposal will achieve consistency with the purpose of Chapter 117, with compliance of all PD-R District standards.	
(c) Compatibility of the proposal with the zoning, uses and character of the surrounding area.	Compatibility is achieved. This is adjacent to the other PD-R that the developer developed and the proposed uses would complement said district as noted.	
(d) Suitability of the subject property for the uses to which it has been restricted without the proposed zoning map amendment.	Conventional zoning restraints does not support the untended use of the property as Single Family Houses.	
(e) Extent to which approval of the proposed rezoning will detrimentally affect nearby property including, but not limited to, any impact on property value, traffic, drainage, visual, odor, noise, light, vibration, hours of use/operation and any restriction to the normal and customary use of the affected property.	The proposed uses are said to compliment and increase curb appeal to the area. No detrimental or adverse impacts are predicted.	
(f) Impact of the proposed development on community facilities and services, including those related to utilities, streets, drainage, parks, open space, fire, police, and emergency medical services.	Minimal impact if rezoned due to the fact that businesses and residential currently exist or did as of recent.	

Staff Findings:

Applicant's Purpose

The applicants are requesting to rezone this to allow the redevelopment of the existing property to put single-family homes on as the adjacent property to the North.

The property is surrounded by a combination of PD-R, RS-8 and R-3 Properties. The request for rezoning to PD-R would be compatible with the existing zoning, uses and character of the surrounding area that consist of single family houses.

Chapter 117 of the City Code of Ordinances/Zoning defines Planned Development - Residential District as follows:

Definition: *General description.* It is the intent of this division to encourage development with superior living environments brought about through unified development, and to provide for the application of design ingenuity in such development, while protecting existing and future surrounding areas in achieving the goals of the comprehensive plan for development of the city. The PD provisions herein established, are intended to provide for greater flexibility in the design of buildings, yards, courts, circulation and open space than would otherwise be possible through the strict application of other district regulations and to produce: (1) A maximum choice in the type of environment and living units available to the public; (2) Open space and recreation areas, active and passive; (3) A pattern of development which preserves natural features, prevents soil erosion, and protects water quality; (4) A creative approach to the use of land and related physical development ; (5) An efficient use of land resulting in smaller networks of utilities and streets, and thereby lowering costs; and (6) An environment of stable character. The PD regulations are designed to provide for small- and large-scale development incorporating a single type or a variety of residential, commercial, and related uses, which are planned and developed as a unit. Such development may consist of individual lots or it may have common building sites. Private or public common land and open space should be an essential and major element of the plan, which is related to and affects the long-term value of the homes and other development. A planned unit shall be a separate entity with a distinct character. PD-RS Residential Planned Development.



View of Larger Area Showing Current Zoning

Departmental/Agency Reviews:

The following departments and agencies were contacted for review and comments. Note that this table will be updated at the hearing due to reporting information that will be updated in the coming days:

Department/Agency	Reports/ Comments	Status
Engineering	Concerns about potential access driveway to State Highway.	Hope that their access would be restricted to Sage Meadows Blvd. Only.
Streets/Sanitation	No objections to this rezoning to date.	
Police	No objections to this rezoning to date.	
Fire Department	No objections to this rezoning to date.	
MPO	No objections to this rezoning to date.	
Jets	No objections to this rezoning to date.	
Utility Companies	No objections to this rezoning to date.	

MAPC RECORD OF PROCEEDINGS: PUBLIC HEARING HELD ON DECEMBER 10, 2019

Eric Burch of Burch Homes, LLC is requesting MAPC Approval for a Rezoning from C-3 General Commercial District to CR-1 Commercial Residence Mixed Use District for 1.11 Acres +/- of land located at 2606 Browns Lane.

APPLICANT: Eric Burch stated the property is currently zoned C-1. They are looking to do a roughly 10,000 square foot center there. They are looking for the opportunity to do some lofts above the center. ASU has quite a bit of property to the east zoned R-1. He stated he spoke to the property owner to the north, Mike Lankford. He has no issues with this. The owner to the south is in the middle of construction. The do not have any issues. To the north beside the Trim Gym, there is 8.5 acres of R-2 property. This will be a fringe from R-1, R-2, going into commercial.

COMMISSION: Lonnie Roberts Jr. asked for staff comments.

STAFF: Mr. Derrel Smith said this site meets all the five of the six requirements that are on the zoning checklist. We would recommend that we approve the rezoning. The following conditions will apply:

- 1. That the proposed site shall satisfy all requirements of the City Engineer, all requirements of the current Stormwater Drainage Design Manual and Flood Plain Regulations regarding any new construction.**
- 2. A final site plan illustrating compliance with site requirements for parking, signage, landscaping, fencing, buffering, outdoor storage, dumpster enclosure, sidewalks etc. shall be submitted to the Planning Department prior to any redevelopment of this property.**
- 3. Any Change of use shall be subject to Planning Department approval in the Future.**

BOARD: Mr. Lonnie Roberts asked if there are any public comments. There was none.

STAFF: Mr. Michael Morris, City Engineer said it will have its own Stormwater Management would be required. They will have to do a detention pond.

BOARD: Mr. Lonnie Roberts asked if there are any more public comments. There was none.

COMMISSION ACTION:

Mr. Dennis Zolper made a motion to approve Case: RZ: 19-18, as submitted, to the City Council with the stipulations that were read by the Planning Department:

- 1. That the proposed site shall satisfy all requirements of the City Engineer, all requirements of the current Stormwater Drainage Design Manual and Flood Plain Regulations regarding any new construction.**

2. A final site plan illustrating compliance with site requirements for parking, signage, landscaping, fencing, buffering, outdoor storage, dumpster enclosure, sidewalks etc. shall be submitted to the Planning Department prior to any redevelopment of this property.

3. Any Change of use shall be subject to Planning Department approval in the Future.

The MAPC find to rezone property from “C-3” General Commercial District to a “CR-1” Commercial Residence Mixed Use District for the 1.11 +/- acres of land. Motion was seconded by Mr. Jimmy Cooper.

Roll Call Vote: 7-0,

Aye’s: 7 -- Jim Scurlock,; Mary Margaret Jackson; David Handwork; Kevin Bailey; Jerry Reece; Jimmy Cooper; Jim Little; Dennis Zolper

Nay’s: 0

MAPC RECORD OF PROCEEDINGS: PUBLIC HEARING HELD ON DECEMBER 10, 2019

Carlos Wood of Wood Engineering on behalf of C & O Enterprises, LLC is requesting MAPC Approval for Rezoning from C-3 General Commercial District to PD-RS 8 Units per acre for 1.84 Acres +/- of land located at 3420 Old Greensboro Road.

APPLICANT: Carlos Wood stated he is asking to put 11 units on the last section of property in front of Sage Meadows. He stated they want to make this a gated community and have both entrances gated for safety reasons.

COMMISSION: Lonnie Roberts Jr. asked for staff comments.

STAFF: Mr. Derrel Smith said this site meets all the five of the six requirements that are on the zoning checklist. We would recommend that we approve the rezoning. The following conditions will apply:

- 1. That the proposed site shall satisfy all requirements of the City Engineer, all requirements of the current Stormwater Drainage Design Manual and Flood Plain Regulations regarding any new construction.**
- 2. A final site plan illustrating compliance with site requirements for parking, signage, landscaping, fencing, buffering, outdoor storage, dumpster enclosure, sidewalks etc. shall be submitted to the Planning Department prior to any redevelopment of this property.**
- 3. Any Change of use shall be subject to Planning Department approval in the Future.**
- 4. This is a Planned Unit Development and will have to comply with those standards.**
- 5. This Development is in the Overlay District and will have to comply with those standards.**

BOARD: Mr. Lonnie Roberts asked if there are any public comments. There was none.

COMMISSION: Lonnie Roberts Jr. asked for public comment. There was none. He then asked for commissioner comments.

STAFF: Michael Morris asked about the gates blocking the road and access to the fire department.

APPLICANT: Carlos Wood stated they will have to have an exit for the people inside, emergency services, and sanitation.

COMMISSION: David Handwork asked if that would be exit only.

APPLICANT: Carlos Wood stated it could be exit only.

COMMISSION: David Handwork stated he would feel more comfortable if it was exit only due to the location.

APPLICANT: Carlos Wood stated they could put a sign up with a keypad off of 351. If you do not have an access code you will not be able to enter the gate.

STAFF: Michael Morris asked about the location of the gate due to a possible backup of traffic onto the highway.

APPLICANT: Carlos Wood stated the right-of-way is 40-50'. They could place the gate next to the first driveway of the residence.

STAFF: Derrel Smith stated the city has standards in the ordinance that will have to be met. This will still be reviewed.

COMMISSION: David Handwork stated the exit is on a very busy highway. There are speed issues there. With the code coming out of there, he stated he is concerned with safety. If someone comes in and does not have a code, they will have to back out. He stated he will not support this because of that safety reason.

STAFF: Derrel Smith stated this will be reviewed. This request is only for the zoning. This will be reviewed and it can change if they do not meet the city's separation requirements. He stated they are looking at land use, not designing the site at this time.

BOARD: Mr. Lonnie Roberts asked if there are any more public comments. There was none.

COMMISSION ACTION:

Mr. Dennis Zolper made a motion to approve Case: RZ: 19-20, as submitted, to the City Council with the stipulations that were read by the Planning Department:

- 1. That the proposed site shall satisfy all requirements of the City Engineer, all requirements of the current Stormwater Drainage Design Manual and Flood Plain Regulations regarding any new construction.**
- 2. A final site plan illustrating compliance with site requirements for parking, signage, landscaping, fencing, buffering, outdoor storage, dumpster enclosure, sidewalks etc. shall be submitted to the Planning Department prior to any redevelopment of this property.**
- 3. Any Change of use shall be subject to Planning Department approval in the Future.**
- 4. This is a Planned Unit Development and will have to comply with those standards.**
- 5. This Development is in the Overlay District and will have to comply with those standards.**

The MAPC find to rezone property from “C-3” General Commercial District to a “RD-RS” 8 Units per acre for the 1.84 +/- acres of land. Motion was seconded by Mr. Jim Little.

Roll Call Vote: 6-2,

Aye’s: 6 -- Jim Scurlock; Jerry Reece; Jimmy Cooper; Jim Little; Dennis Zolper; Lonnie Roberts, Jr.

Nay’s: 2 -- Mary Margaret Jackson; David Handwork

Absent: 1 – Kevin Bailey

Conclusion:

The Planning Department Staff finds that the requested Zoning Change submitted for subject parcel, should be approved based on the above observations and criteria of Case RZ 19-20, a request to rezone property from “C-3” General Commercial Density District to “PD-R” Planned Development Residential District – 8 units per acre, subject to final site plan approval by the Planning Department subject to the following:

1. That the proposed site shall satisfy all requirements of the City Engineer, all requirements of the current Stormwater Drainage Design Manual and Flood Plain Regulations regarding any new construction.
2. A final site plan illustrating compliance with site requirements for parking, signage, landscaping, fencing, buffering, outdoor storage, dumpster enclosure, sidewalks etc. shall be submitted to the Planning Department prior to any redevelopment of this property.
3. Any Change of use shall be subject to Planning Department approval in the Future.
4. This is a Planned Unit Development and will have to comply with those standards.
5. This Development is in the Overlay District and will have to comply with those standards.

Respectfully Submitted for City Council Consideration,

The Planning Department

Sample Motion:

I move that we place Case: RZ-19-20 on the floor for consideration of recommendation by MAPC to the City Council with the noted conditions, and we, the MAPC find that to rezone property from “C-3” General Commercial District to “PD-R” Planned Development Residential District, will be compatible and suitable with the zoning, uses, and character of the surrounding area, subject to the Final Site Plan review and approval by the MAPC in the future.



